



ST. CLAIR COUNTY, ILLINOIS

ARPA INTERIM RECOVERY PLAN

July 31, 2025

Executive Summary

The COVID-19 pandemic has had a continued impact on County economy, public health, state and local governments, individuals and business. In March of 2021, the American Rescue Plan Act (ARPA) was passed by the federal government. The purpose of this act is to help state, local, territorial, and tribal governments respond to economic issues and build a strong and equitable recovery. Funds that St. Clair County will receive are State and Local Fiscal Recovery Funds (SLFRF). Under the SLFRF St. Clair County has been awarded \$50,440,961. Metropolitan cities Belleville and East St. Louis have been awarded \$15,792,501 and \$36,379,844 respectively. The State of Illinois has been awarded \$742,179,391 with a portion of those funds being disbursed to non-metropolitan cities (populations less than 50,000) and other units of governments.

This Interim Recovery Plan has been prepared in accordance with the Interim Final Rule and the Compliance and Reporting Guidance published by the US Department of Treasury. The purpose of this report is to be transparent and provide an outline the intended uses of the ARPA funds. This will also report the actual expenditures during each reporting period. This is the third annual report which covers the reporting period of March 3, 2021, through June 30, 2025. St. Clair County will publish and submit this Plan to the U.S. Department of Treasury no later than July 31, 2025.

Our Interim Recovery Plan will cover the \$50,440,961 awarded to St. Clair County.

Use of Funds

As stated above, the use of ARPA funds are restricted. ARPA expenditure categories are generally limited to Public Health, Negative Economic Impacts, Services to Impacted Communities, Premium Pay, Infrastructure (sewer, water and broadband), Revenue Replacement and Plan Administration.

Public Health:

Public health service being addressed:

COVID-19 Vaccination: The county had implemented the first drive through vaccine facility in the State of Illinois. With the assistance of the State of Illinois and National Guard we were able to structure a very effective facility at the Belle-Clair Fairgrounds. This location was able to handle in excess of 2,000 citizens on a daily basis for all three COVID-19 vaccines with over 100,000 vaccinations completed at this site. A second location was created at 330 West Main in Belleville to also administer the vaccinations. Both locations are now closed for vaccinations. Vaccinations are now handled through the St. Clair County Public Health Department.

Approximately a year after we ceased administering vaccinations at the Belle-Clair Fairgrounds the property was put up for sale. After careful consideration St. Clair County put in a bid to purchase the property. Many areas of use were discussed in making the decision to purchase the property. If there were to be need for another mass vaccination site in St. Clair County there would be no other location of this size available to achieve it. St Clair County was in need of an emergency shelter and additionally we would be losing a large facility that promotes tourism.

The future plan for this location is to make it a Multi-use Facility. As mentioned above, it will be available as a disaster shelter when needed. Additional showers and restrooms and kitchen will be installed. It can



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be a mass vaccination or medical service facility site if needed. It provides a large distribution area for items such as air conditioners and for tourism events like flea markets, County fairs and future events with the racetrack. Improvements are underway with completion estimated for May 2026.

The County purchased the property on January 5, 2023. Costs as of 6/30/2025 are \$8,834,994.97 including the land, professional services for initial surveys, design development and repairs. Estimated budget for this project is approximately \$20,000,000 with \$17,566,458.33 being funded through the use of American Rescue Plan monies. This does not include the cost of the proposed racetrack at this location. As of right now we are estimated at 30% complete.

Scott School Demolition:

Remediation and disposal of the structures collectively known as Old Scott Schools. This included environmental remediation and demolition of two former schools along with pavement removal and tree clearing. This project was completed January 23, 2024 in the amount of \$665,500.00.

Demolition:

Demolition of properties that are public health and safety concerns. Cost to date \$21,717.90.

Future proposed projects:

Acquisition and improvement of properties for improved health outcomes, hospitality, and recreation, to be committed to public use and related expenditures. This is the purchase of a park for \$640,000.00 which is estimated to take place in late summer or fall of 2025.

Negative Economic Impacts

As stated in the Executive Summary, St. Clair County is still in the planning phase as to the most effective uses for our county.

Many people have been affected in different ways when it comes to employment. The unemployment rate as of July 2025 for St. Clair County was 3.7%, (ycharts.com) which is back to pre-pandemic levels. St. Clair County through the Intergovernmental Grants Department offers job training. Currently participation is not at pre-pandemic levels but is steadily increasing.

Public Health-Negative Economic Impact:

Technology:

Other COVID-19 expenditures include technology to continue County public health operations and provide services to the public. These technology projects would allow for teleworking so that the county may continue to provide socially distanced services to the public, residents and communities online.

We have purchased upgraded hardware and software to provide a more efficient and safer service regardless of the location of the St. Clair County employee or citizen. A new server environment and cyber security measures have been purchased and put into place for county buildings. We will continue to improve and protect the county and the public with up-to-date cyber security actions. Costs to date on these projects are \$1,576,221.31.



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St. Clair County Building Security Improvements:

Design, engineering, and construction of security improvements to the St. Clair County Courthouse and related expenditures began in June of 2024. This will improve the accessibility and security of the courthouse. Estimated costs of this project are \$13,552,184.00 with \$9,340,928.00 being funded through the use of American Rescue Plan monies. Costs to date \$4,280,486.54. We are currently approximately 59% complete with 1/22/26 as the estimated completion date.

Services to Disproportionately Impacted Communities

We believe there may be an increasing number in homelessness and unemployment since the pandemic began. Programs are being researched to potentially assist citizens in this area. One of the main areas could be job training.

Cahokia Heights Water Storage Tank:

Cahokia Heights has completed the rehabilitation of the Church Road Elevated Water Storage Tank. Awarded through Hurst-Rosche, Inc. to Trikote, LLC. This work included structural, mechanical, and safety repairs and upgrades to the tank and supports, as well as cleanout, sandblasting and new coating. This project was completed April 26, 2024 in the amount of \$853,083.00.

Countywide Warning Siren System:

Countywide update and replacement of warning sirens. This will assist many communities that cannot maintain current due to lack of funding. This will also solve many inconsistencies in getting warnings out timely and accurately. The County has entered a contract with Acoustic Technology, Inc (ATI) for \$2,544,235.21. The project was completed within the 2nd quarter of 2025.

St. Clair Township Road Improvement:

Design, engineering, and construction of roadway improvements to Adeline Court, and related expenditures completed in the amount of \$21,679.03.

Signal Hill Catch Basins:

Centerville Township reconstructed five Catch Basins in various locations. Awarded through Hurst-Rosche to Noeth Excavating System, Inc. This work included design, engineering and construction for water utility infrastructures in the Signal Hill area. This project was completed 4/24/24 in the amount of \$24,165.00.

Natural Disaster Mitigation

Animal control and adoption facility:

A large retail complex has been built and has changed the stormwater flow that empties into a creek just behind our facility. This has caused the facility to consistently flood and put the animal and employees lives in danger. With the record amount of rain over the past several years we have received, the facility floods with several feet of water. Thanks to the dedicated employees, volunteers and local fire departments we were able to save all of the animals and get them to higher ground and temporary housing. Many of the animals that are brought to our facility are being relocated from surrounding communities that do not have the fiscal ability to care for stray animals. Many of these animals are dangerous or sick and can pose a threat to public health and safety. St. Clair County Animal Control provides a vital service and it is imperative that they have the ability to carry that out in a safe and clean



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environment. We have purchased a parcel of property with plans to build a new facility on the west end of Belleville Illinois known as 1123 Comwest Parkway, Belleville, IL 62223. Costs as of 6/30/2025 were \$3,612,038.23 for land, initial surveys, design development and construction cost. The project is approximately 27% complete with an estimated completion date of 6/4/26. Estimated costs of this project are \$14,000,000.00 with \$6,988,718.63 being funded through the use of American Rescue Plan monies.

Premium Pay

Premium pay is not to be used to increase pay of employees. Premium pay may be used for performing essential work during the COVID-19 public health emergency. These employees have been and continue to be relied on to maintain continuity of operations of essential critical infrastructure sectors, including those who are critical to protecting the health and well-being of their communities.

Payments went to employees of the Emergency Management Agency and Public Building Commission in the amount of \$42,000.00. These individuals have dedicated their lives 24/7 to the implementation and testing, vaccinating and public notices for St. Clair County residents in an effort to reduce the spread of COVID-19 without any additional compensation. We could not have such a successful efficient operation without these individuals. They put their lives on hold to help the citizens of St. Clair County and we thank them for that. Upper management was not compensated with these funds. Two Public Building Commission employees were compensated for their 24/7 time that they put forth in unloading necessary supplies and converting the county building to a safe environment due to Covid-19 to protect the public and county employees. Any public safety and public health employees were compensated from other sources for time spent on COVID-19 activities.

Revenue Replacement

ARPA funds can be used for the provision of government services to the extent of the reduction of revenue experienced due to the COVID-19 public health emergency. A recipient's reduction in revenue is measured relative to the revenue collected in the most recent full fiscal year prior to the emergency. St. Clair County has elected to use the full standard allowance.

These funds are to be used for government services.

St. Clair County has used these funds to improve election equipment and software, zoning software upgrade, St. Clair County jail software upgrades, vehicle equipment/repair costs and salaries.

Administrative and Other

The County will fund direct and indirect administrative costs for implementation of projects and programs. Administering and developing the County's Recovery Plan will require the oversight of the County Board Chairman, Mark Kern and St. Clair County Auditor, Patty Sprague. Administrative funds may also be used to hire a consultant to take over administration, monitoring and reporting associated with the County's Recovery Plan.



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To date we have expended funds in this area for legal, audit, security at vaccination sites and pass through to the Village of Caseyville for emergency repairs to railroad trestle. Expenditures to date in this category total \$156,254.59.

Equitable Outcomes

Our Plan will focus on projects and programs that may facilitate economic prosperity in all St. Clair County communities and hasten a full recovery from the pandemic.

Community Engagement

The SLFRF interim final rules provide substantial flexibility to decide how to best meet the needs of their local communities and allow for flexible spending up to the level of their revenue loss. As part of our plan St. Clair County will disseminate information through various methods so that citizens are aware of the services that can and will be funded through SLFRF.

Labor Practices

County labor practices will follow and comply with all local, state and federal laws, regulations and directives. This includes compliance with all laws and regulations pertaining to wages and hours, state and federal income tax, unemployment insurance, Social Security, disability insurance, workers' compensation insurance, and discrimination in employment. The County, its contractors, and subcontractors shall comply with Title VI of the Civil Rights Act of 1964, and in accordance with said Act, no person on the grounds of race, color, sex or national origin, shall be excluded from participation in, be denied the benefits of, or be otherwise subject to discrimination under any service or activity in connection with any public work project. Contractors shall also comply with the Davis-Bacon Act and the Illinois Prevailing Wage Act.

Expenses by Expenditure Category

CATEGORY		CUMULATIVE EXPENDITURES AS OF 6/30/2025	
1	Expenditure Category: Public Health	\$9,522,212.87	
2	Expenditure Category: Negative Economic Impacts	\$5,856,707.85	
3	Expenditure Category: Services to Disproportionately Impacted Communities	\$3,443,162.24	
4	Expenditure Category: Premium Pay	\$42,000.00	
5	Expenditure Category: Infrastructure		
6	Expenditure Category: Revenue Replacement	\$10,000,000.00	
7	Administrative and Other	\$156,254.59	
8	Disaster Mitigation	\$3,612,038.23	